



Legislation Details (With Text)

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On agenda:	2/17/2021	Final action:	2/17/2021
Title:	Conduct the public hearing to consider a major change to the Kroehler Center PUD to permit a parking deviation on the subject property located at 200-300 E. 5th Avenue (5th Avenue Station) - PZC 20-1-120		
Sponsors:			
Indexes:			
Code sections:			
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Date	Ver.	Action By	Action	Result
2/17/2021	1	Planning and Zoning Commission	approved	Pass

PLANNING AND ZONING COMMISSION AGENDA ITEM

ACTION REQUESTED:

Conduct the public hearing to consider a major change to the Kroehler Center PUD to permit a parking deviation on the subject property located at 200-300 E. 5th Avenue (5th Avenue Station) - PZC 20-1-120

DEPARTMENT: Transportation, Engineering and Development

SUBMITTED BY: Erin Venard

ENTITLEMENTS REQUESTED:

A major change to the planned unit development to permit a deviation to reduce the off-street parking required per [6-9-3 \(Schedule of Off-Street Parking Requirements\)](https://library.municode.com/il/naperville/codes/code_of_ordinances?nodeId=TIT6ZORE_CH9OFSTPA_6-9-3SCOFSTPARE) [in order to construct an interior addition to the 5th Avenue Station building.](https://library.municode.com/il/naperville/codes/code_of_ordinances?nodeId=TIT6ZORE_CH9OFSTPA_6-9-3SCOFSTPARE)

BOARD/COMMISSION REVIEW:

Official notice for the public hearing for PZC 20-1-120 was published in the Daily Herald on Monday, February 1, 2021.

BACKGROUND:

Located at the southwest corner of 5th Avenue and Loomis Street, the subject property has a common address of 200-300 E. 5th Avenue. The subject property is zoned I (Industrial District) and is comprised of an approximately 290,000 square foot mixed use building and approximately 397 parking spaces. The parking spaces are located in 5 surface lots adjacent to the building and directly north from the building across 5th Avenue.

In 1986, City Council approved ordinance 86-3, a final Planned Unit Development (PUD) for the Kroehler Center which facilitated the conversion of the former Kroehler Furniture Factory into the 5th Avenue Station building. The PUD approval also permitted commercial, retail, residential, and office uses in the 5th Avenue Station building.

The petitioner, McAllister Pierce Partners LP, proposes to add 8 apartment units and 2,300 square feet of office space within the existing 5th Avenue Station building. The new apartment units will be located on 2nd floor over a portion of the 1st floor that previously had no ceiling. The new office space will be located on the 1st floor. The proposed apartment and office addition will require a major change to the Kroehler Center PUD to permit a deviation to reduce the required amount of off-street parking on the subject property.

DISCUSSION:

Deviation for Off-Street Parking

Currently the 5th Avenue Station building includes 290,000 square feet of mixed use space served by 397 parking spaces located in 5 surface lots. The petitioner proposes to add 8 new residential apartments and 2,300 square feet of new office space in existing unused space. The 8 new residential apartments include 5 1-bedroom units and 3 2-bedroom units.

Per Section [6-9-3 \(Schedule of Off-Street Parking Requirements\)](#)

[https://library.municode.com/il/naperville/codes/code_of_ordinances?](https://library.municode.com/il/naperville/codes/code_of_ordinances?nodeId=TIT6ZORE_CH9OFSTPA_6-9-3SCOFSTPARE)

[nodeId=TIT6ZORE_CH9OFSTPA_6-9-3SCOFSTPARE](https://library.municode.com/il/naperville/codes/code_of_ordinances?nodeId=TIT6ZORE_CH9OFSTPA_6-9-3SCOFSTPARE)>, the resulting mix of uses (shown on the next page) will require 605 parking spaces and will result in a deficit of 208 parking spaces on the subject property. As such, the petitioner requests a deviation from the off-street parking requirements.

Use	Density	Parking Requirement	Spaces Required
Residential	126 units	2.25 spaces per unit	284
Office	80,271sf	3.3 spaces per 1,000sf	265
Photo studio	2,309sf	4.5 spaces per 1,000sf	11
Hair salon	1,361sf	4.0 spaces per 1,000sf	6
Medical office	3,669sf	5.0 spaces per 1,000sf	19
College	50 students 8 teachers	1.0 spaces per 4 students 1.0 space per 2 teachers	17
Computer Repair Store	736sf	4.5 spaces 1,000sf	3
Total Required per Code			605 spaces
Total Provided			397 spaces

A parking study has been submitted by the petitioner to support the requested deviation. Using data from the ITE (Institute of Transportation Engineers') *Parking Generation Manual*, the study provides an estimated peak parking demand for both the existing and proposed uses. Regional Transit Authority data shows that 19% of people ride to work with others, walk to work, or take public transit and this factor has been applied to the ITE data. Per the parking study, estimated peak parking occupancy for the existing and proposed uses on the subject property will occur at 10a.m. with a

demand of 274 spaces or 69% occupancy. 123 parking spaces will still be available at peak demand time.

The petitioner has also provided parking counts from historical aerial photos. Current parking counts were not provided because they may not accurately reflect potential occupancies due to Covid-19. The photo parking counts noted that historical occupancy on the subject property ranged from 247 spaces to 331 spaces (62% to 83% occupied).

The subject property is managed through a professional management association and parking is assigned via lease. Residential guests are required to check in with the management company and can use the adjacent commuter lots on nights/weekends. Given the proximity to the train station and downtown core, the property functions as a Transit Oriented Development (TOD), reducing resident's need for and dependence on personal vehicles.

Given these factors, staff recommends approval of the deviation subject to the following conditions:

1. The number of residential parking spaces on the subject property shall be restricted by the property owner through leasing and shall not exceed the peak occupancy supply as noted in the parking study; and
2. If the City's Zoning Administrator determines that the tenant's parking needs cannot be accommodated within the parking on the subject property, the owner shall take adequate measures to meet the parking needs, including but not limited to formally assigning/reserving parking spaces for each employee or resident, constructing additional parking spaces, or establishing an overflow parking location off-site, as necessary, which shall be subject to the review and approval of the Zoning Administrator. Failure to timely take adequate measures to adequately accommodate the tenant's parking needs may result in the City's revocation of the parking deviation; and
3. A 10% administrative approval allowance for parking requirements for the non-residential tenants. As the tenants within the non-residential spaces change over time, staff reviews each new proposed tenant to determine if it can be accommodated within the existing parking supply. To do so requires a review of not only the proposed tenant's parking requirements per Code, but also the cumulative code required parking for all other non-residential tenants currently located within the building. Because some non-residential tenants require slightly more parking than others (i.e., medical office has a larger parking ratio required per code vs. general office), tenant changes can sometimes result in a shortage of code required parking on site, even though there may not be an actual parking shortage occurring on the property. Accordingly, staff is proposing this condition to permit staff to administratively approve an occupancy permit for a tenant even if that tenant would result in a slightly higher parking requirement than the number of non-residential parking spaces available on the property. However, if staff is aware of parking concerns at the subject property, the 10% allowance would not be approved. Furthermore, any request that would exceed this 10% allowance would require a public hearing for a parking deviation before the Planning and Zoning Commission with a recommendation to and final action by City Council.

Major Change to Amend a Planned Unit Development

As noted above, the subject property is known as the Kroehler Center PUD. The petitioner is requesting a deviation to reduce the required amount of off-street parking on the subject property. Per Section 6-4-6:1 (Changes to Final Planned Unit Development: Major Change), a request for a deviation from the underlying Code requirements requires approval of a major change to the PUD. Staff is supportive of the request for a major change finding that the proposed additional residential

and office uses are compatible with the existing uses in the current PUD. Additionally, the petitioner has provided sufficient justification for the request for a parking deviation via the submitted parking study.

Key Takeaways

- The petitioner is proposing to add 8 new residential apartment units and 2,300 sf of office space at the 5th Avenue Station building.
- This requires a major change to the Kroehler Center PUD to permit a deviation to reduce the required off-street parking requirements.
- Staff is supportive of the requests subject to the conditions noted in the staff report.