



Legislation Text

File #: 24-0336, Version: 1

PLANNING AND ZONING COMMISSION AGENDA ITEM

ACTION REQUESTED:

Conduct the public hearing to consider a major change to the Freedom Commons Planned Unit Development (PUD), a final PUD plat, and a loading deviation to allow a medical office on the subject property located at 1836 Freedom Drive (Freedom Commons Medical Office Building) - PZC 24-1-002

DEPARTMENT: Transportation, Engineering and Development

SUBMITTED BY: Anna Franco, Community Planner

ENTITLEMENTS REQUESTED:

1. Major change to the PUD and final PUD plat
2. Deviation to Section 6-9-5 (Schedule of Off-Street Loading Requirements) to reduce the required loading from one space to zero spaces.

BOARD/COMMISSION REVIEW:

Official notice for the public hearing for PZC 24-1-002 was published in the Naperville Sun on Wednesday, March 13, 2024.

BACKGROUND:

The 5.08-acre subject property is located at the intersection of Independence Avenue and Freedom Drive and is commonly known as Lot 13 of the Freedom Commons PUD, which is zoned B2 (Community Shopping Center District). The entire Freedom Commons PUD is approximately 24 acres and is located along Freedom Drive, just south of the I-88 tollway. The PUD consists of 13 buildings comprising approximately 160,000 square-feet of mixed-use development with mainly retail, restaurant, medical, and financial uses, including off-street surface parking and a detention facility. Lot 13 is currently improved with a vacant 45,000 square foot fitness facility and surface parking.

The petitioner, CHP-HSG Naperville, LLC, requests a major change to the Freedom Commons Planned Unit Development, a final PUD plat, and a loading deviation to allow a medical office outpatient facility to occupy the vacant LA fitness building. The applicant is proposing several exterior improvements to the property to accommodate the medical office use, including the addition of a patient drop-off area at the front the building, a patient discharge area on the east side of the building, a transformer enclosure on the west side of the building, replacement of the existing trash enclosure, and refurbishment of the parking lot, sidewalks, and landscaping. The proposed site plan changes will result in a loss of 14 parking spaces. The petitioner has provided a parking study (see attachments) demonstrating that the proposed parking will continue to be sufficient and that the subject property and the Freedom Commons development will continue to meet minimum parking requirements as outlined in the Municipal Code.

Further, the applicant is making pointed improvements to the existing building, including the addition of a pedestrian oriented canopy and lighting at the main entrance and the conversion of some existing windows to spandrel glass to screen interior uses. The petitioner signed a non-disclosure agreement with their client and had not shared the medical out-patient facility user at the time this report was written.

DISCUSSION:

Major Change to the PUD and Final PUD Plat

The City Council approved the final PUD plat for Freedom Commons at their meeting on November 6, 2006, with Ordinance number 06-263. The petitioner requests a major change to the Freedom Commons PUD to update the final PUD plat to allow the proposed medical use. While a medical office is a permitted use in the B2 zone, the Freedom Commons final PUD plat specifically designates a “fitness” use for Lot 13 of the PUD. Per Section 6-4-6:1 (Changes to Final Planned Unit Development: Major Change), a major change to the PUD is required when a change in use is requested, and therefore the proposed change from fitness to medical office (as well as the loading deviation) trigger the requirement for a major change to the PUD.

Staff finds the proposed medical office use is complimentary to the intended mixed-use nature of the Freedom Commons development, which comprises mainly restaurant and retail uses (with some financial and medical office uses). Based on the provided parking study (see attachments), the proposed medical office will experience peak parking demand in the morning and early afternoon, while the existing land uses within Freedom Commons will experience peak parking demand in the evening, at which time the medical office facility will have little to no parking demand.

The proposed medical office use is also consistent with the City’s 2022 Land Use Master Plan, which designates the subject property, as well as the entire Freedom Commons development, as “Regional Center”. According to the Land Use Master Plan, “Regional Centers are areas of intense development and activity and offer one of the most diverse mix of uses in the City.” Staff finds that the proposed medical office is consistent with this description as the addition of the medical office will continue to diversify the existing mix of uses in the Freedom Commons development.

Findings of Fact

Staff finds the proposed medical office use is complimentary to the intended mixed-use nature of the Freedom Commons development and is consistent with the Land Use Master Plan and therefore supports the request for a major change to the PUD. The petitioner’s responses to the Standards for Granting or Amending a Planned Unit Development can be found in the attachments. Upon review, staff agrees with the petitioner’s findings and recommends their adoption by the Planning and Zoning Commission.

Loading Deviation

Per Municipal Code Section 6-9-5 (Schedule of Off Street Loading Requirements) a medical office building containing 10,000 to 100,000 square feet of gross floor area is required to provide one exterior loading berth. The petitioner requests a deviation from Section 6-9-5 to allow zero loading spaces for the proposed medical office.

The existing LA fitness building does not currently include a loading berth facility. The petitioner

states that a loading berth is not necessary for the proposed medical outpatient facility's operation, noting that there is adequate delivery access via three points of access to the building at the south, east, and west facades, including the front drop-off lane. The petitioner notes that deliveries to the medical outpatient facility will be small and limited to UPS/FedEx and medical supply vans, which are typically no larger than a SUV, so a loading berth would be rarely utilized.

Based on the information provided by the petitioner, Staff is in general agreement with the petitioner's findings that existing access to the building will be sufficient to accommodate loading and unloading activities. Further, Staff is supportive of the elimination of the loading berth as the addition of a loading berth may result in the further reduction of parking spaces and may detract from the architectural design of the existing building.

Findings of Fact

Staff finds that existing access to the building will be sufficient to accommodate loading and unloading activities and therefore supports the request for a loading deviation to allow zero loading spaces on the subject property. The petitioner's responses to the Standards for Approving a PUD Deviation can be found in the attachments. Upon review, staff agrees with the petitioner's findings and recommends their adoption by the Planning and Zoning Commission.

Key Takeaways

- The petitioner is proposing a medical office use at the vacant LA Fitness property in the Freedom Commons development.
- The petitioner requests a major change to the Freedom Commons PUD and approval of a final PUD plat to change the use from fitness to medical office, and a loading deviation to allow zero loading spaces.
- Staff supports the requests due to the complimentary nature of the proposed medical use with the existing mixed-use Freedom Commons development and consistency with the Land Use Master Plan. Staff believes that existing access to the building will be sufficient to accommodate loading and unloading activities for the proposed medical office use.