## CHAPTER 7 - PEDDLERS AND SOLICITORS

# **SECTION:**

## 3-7-1: - PURPOSE:

This Chapter is narrowly tailored to the City of Naperville's legitimate interest in preventing fraud, the privacy of its residents, the prevention of crime, and conserving the Police Department's resources. This Chapter is intended to apply only to commercial activities and the solicitation of funds. This Chapter is expressly not intended to interfere with the exercise of free speech and free exercise rights protected by the first amendment (e.g., religious proselytizing, anonymous political speech, and the distribution of handbills).

(Ord. 09-041, 4-8-2009; Ord. No. 10-107, § 1, 8-17-2010)

# 3-7-2: - **DEFINITIONS**:

For the purpose of this Chapter, the following words as used herein shall be construed to have the following meanings:

| DOWNTOWN<br>FOOD<br>VENDOR:         | A person stationed at a food vending cart located at one of two (2) eligible vending sites located within the downtown, selling for profit or offering for sale food items, and rendering immediate delivery. The vending cart shall not be a motorized vehicle and shall be prohibited from vending on a public street. Downtown food vendors shall serve as a separate and distinct vending operation from food vendors. |
|-------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| FOOD<br>VENDOR:                     | Any person who travels within the City, excluding the downtown as defined by the City's Comprehensive Plans and not including downtown food vendors, by motorized vehicle, selling for profit or offering for sale any food items, and rendering immediate delivery.                                                                                                                                                       |
| LICENSED PEDDLER/ SOLICITOR:        | Includes any person who has obtained a valid license as provided, and which license is in possession of the peddler/solicitor on his or her person while engaged in peddling/soliciting.                                                                                                                                                                                                                                   |
| NONPROFIT<br>PEDDLER/<br>SOLICITOR: | Anyone engaging in peddling or soliciting on behalf of an entity that operates without a commercial objective or for the financial benefit of its shareholders or trustees and has been formed for charitable or educational reasons to benefit: 1) the public, 2) a specific group of individuals or 3) the membership of the nonprofit. Examples of nonprofit entities include: religious organizations, charitable      |

|            | organizations, political organizations, and membership clubs.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 |
|------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| PEDDLER:   | Any person who travels within the City of Naperville, by foot, vehicle or by other conveyance, selling or offering for sale any commodity, article, service or foodstuff, and rendering immediate delivery.  Nonprofit peddlers/solicitors, as defined in this Section, are excluded.                                                                                                                                                                                                                                                         |
| RESIDENCE: | Includes every separate living unit occupied for residential purposes by one or more persons, contained within any type of building or structure.                                                                                                                                                                                                                                                                                                                                                                                             |
| SOLICITOR: | Any person who takes orders or subscriptions, while traveling house to house or from place to place or along the streets, alleys, sidewalks within the City of Naperville, for future delivery of tangible personal property or services by a seller, regardless of whether or not such person collects payment for such property or services at the time of such transaction, but who does not make delivery of such property or perform such service at that time. Nonprofit peddlers/solicitors, as defined in this Section, are excluded. |
| TAG DAYS:  | A day on which nonprofit peddlers/solicitors act as collectors for a charitable fund soliciting contributions, in public places, or at permitted intersections of the City of Naperville, giving each contributor a tag or other item as an evidence of having contributed. (Ord. 09-041, 4-8-2009; Ord. No. 10-107, § 1, 8-17-2010; Ord. No. 10-143, § 1, 11-16-2010; Ord. No. 15-143, § 1, 9-1-2015)                                                                                                                                        |

\_

## 3-7-3: - LICENSE REQUIRED. APPLICATION:

It shall be unlawful for any person to engage in the business of peddler/solicitor in the City of Naperville without having first obtained a license therefore as provided herein. Applications for licenses shall be made to the City Clerk, and shall state the number and kind of vehicles, if any, intended to be operated, the kind of article or merchandise to be peddled or solicited, the location of where they will solicit/peddle, a permanent address of the peddler/solicitor, and any other information requested on said application form. No license shall be issued without the approval of the Naperville Police Department and the City Clerk and the payment of the fee provided herein. Said license shall be carried by the licensee while engaged in peddling/soliciting and shall be displayed for inspection upon request. A photo ID badge and safety vest issued by the City Clerk's

office shall be worn as the outer most layer of clothing at all times of the peddling/soliciting.

(Ord. 09-041, 4-8-2009; Ord. No. 10-107, § 1, 8-17-2010)

3-7-4: - LICENSE FEES:

The fee for a peddler/solicitor, other than a downtown food vendor, shall be:

One hundred dollars (\$100.00) per year, per company for food vendors only.

One hundred dollar (\$100.00) application/investigation fee per person (ID badge included, two (2) passport sized photos to be supplied by applicant).

Fifty dollars (\$50.00) for replacement badges (two (2) passport sized photos to be supplied by applicant).

A refundable forty dollar (\$40.00) cash only deposit is required upon issuance of the vest and will be refunded when each vest is returned to the City Clerk's Office. The cash deposit will be automatically forfeited to the City of Naperville for any safety vest not returned to the City Clerk's Office within five (5) days of the expiration of the license.

The fee for a downtown food vendor shall be:

Two hundred seventy-five dollar (\$275.00) permit fee per year per company of which two hundred twenty-five dollars (\$225.00) shall be payable towards SSA 21/22 and fifty dollars (\$50.00) towards administrative costs, including the issuance of one (1) ID badge (photo supplied by applicant).

Fifty dollars (\$50.00) for any additional application/investigation ID badges (included two (2) passport sized photos supplied by applicant).

(Ord. 09-041, 4-8-2009; Ord. No. 10-107, § 1, 8-17-2010; Ord. No. 10-143, § 1, 11-16-2010; Ord. No. 15-143, § 2, 9-1-2015)

# 3-7-5: - VIOLATION, PENALTIES:

- 1. It shall be unlawful for any peddler/solicitor engaging in peddling/soliciting to:
  - 1.1. Act without a valid license.
  - 1.2. Make an intentional misrepresentation.
  - 1.3. Peddle/solicit beyond the scope specified in the application.
  - 1.4. Otherwise violate the provisions of this Chapter.
- Any person who commits an offense under this Chapter shall be fined not less than
  one hundred dollars (\$100.00) nor more than five hundred dollars (\$500.00) for
  each offense. The City Clerk may revoke the license of any peddler/solicitor for any
  offense.

#### 3-7-6: - LIMITATIONS ON PEDDLING/SOLICITING:

No person shall peddle/solicit on any street or sidewalk within the City of Naperville to the occupant of any vehicle or from a vehicle unless special permission is granted by the City Clerk for a tag day or food vendor license.

(Ord. 09-041, 4-8-2009; Ord. No. 10-107, § 1, 8-17-2010)

## 3-7-7: - TIME RESTRICTIONS ON PEDDLING/SOLICITING:

It shall be unlawful and shall constitute a nuisance for any person whether licensed under this Chapter or not, to go upon any premises and ring the doorbell upon or near any door of a residence, or rap or knock upon any door, or create any sound in any other manner calculated to attract the attention of the occupant of such residence, for the purpose of securing an audience with the occupant and engage in peddling or soliciting before ten o'clock (10:00) a.m. or after seven o'clock (7:00) p.m. Monday through Saturday, and at any time on a Sunday or on a State or federal holiday. Only food vendors may peddle on Sunday between ten o'clock (10:00) a.m. and seven o'clock (7:00) p.m.

(Ord. 09-041, 4-8-2009; Ord. No. 10-107, § 1, 8-17-2010)

## 3-7-8: - LIMITATIONS ON TAG DAYS:

- 1. No person shall solicit funds for nonprofit entities in public places or at intersections controlled by traffic signals of the City of Naperville, unless the organization represented has obtained a permit from the City Clerk.
- 2. Before a license shall be issued, the person shall first make application setting forth the following facts:
  - 2.1. The name and address of the sponsor of the "tag day".
  - 2.2. The dates and hours of the proposed activity.
  - 2.3. The location(s) of the proposed activity.
  - 2.4. The maximum number of persons expected to be active at any one time.
  - 2.5. Show proof of the number of reflective vests being requested.
  - 2.6. Tag day permit applicant shall provide proof of commercial liability insurance coverage, covering all claims arising out of the tag day activities in the following limits: General aggregate = one million dollars (\$1,000,000.00); per occurrence = one million dollars (\$1,000,000.00); and personal injury = one million dollars (\$1,000,000.00). Coverage may be written on a "claim made" or "occurrence" basis. The City of Naperville and its officers, directors, employees, and agents must be named as additional insured's on all insurance policies, except

workers' compensation. Evidence of coverage for the duration of the tag day permit and a copy of the additional insured endorsement form must be submitted prior to issuance of a tag day permit.

- 3. In the issuance of any license the City Clerk shall have the authority to limit the number of persons to be active at any one time. The City Clerk shall have the authority to require some means of identification for each person, and in case of dispute, may designate or allot the stations from which such activities may be made.
- 4. Any person conducting tag day activity in the roadways shall be sixteen (16) years of age or older.

(Ord. 09-041, 4-8-2009; Ord. No. 10-107, § 1, 8-17-2010)

#### 3-7-9: - TAG DAY TIME LIMITATIONS:

- 1. Tag day activity shall be between seven o'clock (7:00) a.m. and seven o'clock (7:00) p.m. only and prohibited on State or federal holidays and on Sundays.
- 2. There shall be no tag day activity on roadways at the same location for more than three (3) consecutive days.

(Ord. 09-041, 4-8-2009; Ord. No. 10-107, § 1, 8-17-2010; Ord. No. 11-050, § 1, 4-6-2011)

## 3-7-10: - LIMITATIONS ON FOOD VENDORS:

No person shall operate a food vending vehicle or act as a food vendor without first having complied with the provisions of this Section.

- 1. License Requirements: No corporation, partnership, sole proprietor or other business entity shall:
  - 1.1. Operate a food vending vehicle without having first obtained a food vending vehicle license.
  - 1.2. Employ a person as a food vendor within the City of Naperville without having first obtained a food vending vehicle license.
  - 1.3. Rent, lease or otherwise provide a food vending vehicle to a food vendor without having first obtained a food vending vehicle license.
- 2. Food Vending Vehicle License:
  - 2.1. No vehicle shall be operated as a food vending vehicle without first having obtained a food vending vehicle license. The license shall be affixed to the walk-up window and the numbered sticker affixed to the rear window of the vehicle.

- 2.2. Prior to the issuance of a food vending vehicle license the applicant shall submit a copy of their annual permit issued by the DuPage and Will County health departments.
- 2.3. Food vendor permit applicant shall provide proof of valid commercial liability insurance coverage, covering all claims arising out of operations of the applicant in the following limits: General aggregate = one million dollars (\$1,000,000.00); per occurrence = one million dollars (\$1,000,000.00); and personal injury = one million dollars (\$1,000,000.00). Coverage may be written on a "claim made" or "occurrence" basis. The City of Naperville and its officers, directors, employees, and agents must be named as additional insureds on all insurance policies, except workers' compensation. Evidence of coverage for the duration of the food vendor permit, and a copy of the additional insured endorsement form must be submitted prior to issuance of a food vendor permit.
- 2.4. No food vendor's license shall be issued to a person who is a registered sex offender as defined in the Sex Offender License Act.
- 2.5. The photograph identification card shall be worn on the outer clothing of all vendors at all times while peddling.
- 3. Vending Vehicles: Vending vehicles shall be equipped with the following equipment which shall be maintained in good working order at all times:
  - 3.1. A sign on the front and back of the vending vehicle which shall consist of reflective letters no less than three (3) inches in height and shall state:

#### CAUTION CHILDREN CROSSING

- 3.2. Have sufficient lighting so that the flashing will be visible at a distance of five hundred (500) feet whenever the vehicle is stopped for the purpose of vending.
- 3.3. A litter or trash container available to customers of the vending vehicle.
- 3.4. A mechanical refrigeration unit, which will keep all perishable ice cream or similar frozen confections at a temperature of zero degrees (0°) to minus ten degrees Fahrenheit (-10°F). Dry ice may not come into direct contact with the ice cream or similar frozen confection. The use of ice for refrigeration is prohibited.
- 3.5. A sign on the side of the vending vehicle which shall consist of letters no less than three (3) inches in height and shall state the name, telephone number of the owner of the vehicle, and an identification numeral distinguishing the vehicle.
- 4. Prohibitions on Conducting Business: The following shall not be performed from a vending vehicle:
  - 4.1. Peddling from the left, or driver's side, of the vehicle.
  - 4.2. Peddling from the vending vehicle directly to another vehicle.

- 4.3. The emission of any amplified music intended to advertise the presence of the vehicle. Amplified mechanized bells or chimes are permitted only while the vending vehicle is in motion.
- 4.4. Peddling if the vehicle is not parked with the right side thereof to the curb or right side of the roadway.
- 4.5. Peddling in a "no parking" area.
- 4.6. Peddling while in, blocking or obstructing an intersection within the City of Naperville.
- 4.7. Peddling before ten o'clock (10:00) a.m. or after seven o'clock (7:00) p.m. on any day.
- 4.8. Conducting a sale to any customer who is standing on a roadway.
- 4.9. Peddling food other than in sealed packages.
- 4.10. Peddling in a City of Naperville park unless permitted in writing by the Naperville Park District.
- 5. Operator's Restrictions: It shall be unlawful for any person who is afflicted with, or is the carrier of any infectious or contagious disease of being transmitted by contact with food products to conduct food vending.

(Ord. 09-041, 4-8-2009; Ord. No. 10-107, § 1, 8-17-2010)

#### 3-7-11: - DOWNTOWN FOOD VENDOR REGULATIONS:

No person shall operate a food vending cart within the downtown or act as a downtown food vendor without first having complied with the provisions of this Section.

- 1. Applicability: No downtown food vendor license shall be issued after September 4, 2018, except that the one existing vendor who held a valid downtown food vendor license at time of the adoption of Ordinance 18-108 may continue to request renewal of their downtown food vendor license in accordance with the Sections provided below.
- 2. Reserved.
- 3. Renewal of a Downtown Food Vending License:
  - 3.1. A Downtown Food Vending License may be renewed for the one (1) vendor holding a valid downtown food vendor license at the time of the adoption of Ordinance 18-108. Said license holder shall be eligible for annual renewal. Upon renewal, the license shall be valid for a period of one (1) calendar year.
  - 3.2. No cart shall be operated as a downtown food vendor without a downtown food vending license. The license shall be affixed to the cart.

- 3.3. Prior to the renewal of a downtown food vending license, the applicant shall submit a copy of their annual permit issued by the DuPage and Will County health departments, as applicable.
- 3.4. Downtown food vendor permit applicant shall provide proof of valid commercial liability insurance coverage, covering all claims arising out of operations of the applicant in the following limits: General Aggregate = one million dollars (\$1,000,000.00); Per Occurrence = one million dollars (\$1,000,000.00). Coverage may be written on a "claim made" or "occurrence" basis. The City of Naperville and its officers, directors, employees, and agents must be named as additional insured's on all insurance policies, except workers' compensation. Evidence of coverage for the duration of the downtown food vendor permit and a copy of the additional insured endorsement form must be submitted prior to issuance of a downtown food vendor permit.
- 3.5. The photograph identification card shall be worn on the outer clothing of all vendors at times when vending.
- 3.6. All applicable City fees, as specified on the downtown food vendor application, shall be paid prior to renewal of the downtown food vendor license.
- 4. Payment of Applicable Taxes:
  - 4.1. Operator shall file and pay one percent (1%) food and beverage taxes as required in Section 3-1-9 of the Naperville Municipal Code.
  - 4.2. Operator shall file and pay one and one-half percent (1.5%) downtown food and beverage taxes as required by Section 3-1-9 of the Naperville Municipal Code.
  - 4.3. Operator shall file and pay the taxes required by the State of Illinois, including sales tax.
- 5. Downtown Food Vending Carts: Downtown food vending carts shall be equipped with the following equipment which shall be maintained in good working order at all times:
  - 5.1. The downtown food vending cart shall be pre-approved by the City.
  - 5.2. Operator shall maintain a clean operation, free of debris and shall provide a litter or trash container available to customers of the vending cart. The trash container shall be emptied and/or removed from the vending location at the end of each business day.
  - 5.3. A sign on the side of the vending cart which shall consist of letters no less than three (3) inches in height and shall state the name and telephone number of the owner of the cart.
- 6. Requirements for Conducting Business: The following shall be required of downtown food vendors:

- 6.1. Downtown food vending carts shall be restricted to the sales of food only and shall not include other general retail merchandise. Specific food limitations may be provided in conjunction with the license issued.
- 6.2. The downtown food vending cart shall be limited to a specific geographic area within the downtown, as determined by the City of Naperville.
- 6.3. The vending area, including the cart, set-up area, and customer pick-up/waiting areas, shall not exceed seventy-five (75) square feet in size.
- 6.4. All motorized vehicles required to transport the downtown vending cart to its designated vending location shall be parked in compliance with the regulations provided in the Naperville Municipal Code. The downtown vending cart shall not be a motorized vehicle and shall be prohibited from vending on a public street.
- 6.5. Any loading or unloading operations affiliated with the downtown vending cart shall occur in compliance with the regulations provided in the Naperville Municipal Code.
- 6.6. All food prices must be clearly posted.
- 6.7. The downtown food vendor shall display signage only on the downtown vending cart itself. No freestanding signage related to the downtown vending operation shall be allowed.
- 6.8. Downtown food vending shall be limited to the following hours of operation: Every day: 11:00 a.m. to 3:00 p.m.; Sunday through Thursday 10:00 p.m. to 1:30 a.m.; and Friday and Saturday 10:00 p.m. to 2:30 a.m.
- 6.9. A minimum clearance of five (5) feet shall be maintained around the downtown food vending cart at all times to allow for appropriate pedestrian circulation. The downtown food vending cart shall not block or obstruct any public sidewalks.
- 6.10. The emission of any amplified music from the downtown food vending cart shall be prohibited.
- 6.11. The downtown food vendor shall be subject to any other rules and regulations as established through the bid selection process identified in Section 3-7-1.
- 7. Operator's Restrictions: It shall be unlawful for any person who is afflicted with, or is the carrier of any infectious or contagious disease of being transmitted by contact with food products, to conduct downtown food vending.
- 8. Revocation: Any breach or violation of the terms and conditions contained herein, as well as any disruption to traffic and pedestrian movement, may result in the revocation of the downtown food vending license, at the sole discretion of the City of Naperville.
- (Ord. No. 10-143, § 1, 11-16-2010; Ord. No. 11-137, § 1, 9-21-2011; Ord. No. 13-165, § 2, 12-17-2013; Ord. No. 15-143, § 3, 9-1-2015; Ord. No. 18-108, § 2, 9-4-2018)

#### 3-7-12: - ISSUANCE OF CERTIFICATE:

- 1. The City Clerk, after consideration of the application and all information obtained relative, shall deny the application if the applicant does not possess the qualifications for such certificate, as required, and the issuance of a certificate of license to the applicant would not be in accord with the intent and purpose of this Chapter. If the applicant(s) is found to be fully qualified, the certificate of license shall be issued.
- 2. The license shall be carried at all times while peddling/soliciting and presented when requested by any person.
- 3. Peddler/solicitor licenses shall expire thirty (30) days from date of issue (excluding Sunday and federal holidays).

(Ord. 09-041, 4-8-2009; Ord. No. 10-143, § 1, 11-16-2010; Ord. No. 15-143, § 4, 9-1-2015)

## 3-7-13: - NOTICE REGULATING PEDDLING/SOLICITING:

- 1. Any occupant may restrict peddling/soliciting or limit the hours during which peddlers/solicitors are invited to his or her residence by posting that intention.
- 2. A weatherproof card, approximately three inches by four inches (3" × 4") in size, may be exhibited upon or near the main entrance door to the residence, indicating the determination of the occupant, as follows:

# NO SOLICITING OR PEDDLING PERMITTED ON PREMISES

3. Such card, or similar sign, so exhibited shall constitute sufficient notice to any peddler/solicitor of the determination by the occupant of the residence.

(Ord. 09-041, 4-8-2009; Ord. No. 10-143, § 1, 11-16-2010)

# 3-7-14: - DUTY OF PEDDLERS/SOLICITORS:

- 1. It shall be the duty of every peddler/solicitor upon going onto any premises to first examine whether there is any notice such as provided in the above Section. If the peddler/solicitor is approaching during a time when the resident has restricted peddling/soliciting by which such notice states, then the peddler/solicitor, whether licensed or not, shall immediately and peacefully depart from the premises.
- 2. Any peddler/solicitor who has gained entrance to or who is on any premises, whether invited or not, shall immediately and peacefully depart from the premises when requested to do so by the occupant.

(Ord. 09-041, 4-8-2009; Ord. No. 10-143, § 1, 11-16-2010)

#### 3-7-15: - UNINVITED PEDDLING/SOLICITING PROHIBITED:

It shall be unlawful and shall constitute a nuisance for any person to go upon any premises and ring the doorbell, or create any sound in any manner calculated to attract the attention of the occupant of such residence, for the purpose of securing an audience with the occupant thereof and engage in "peddling" or "soliciting" as herein defined, in defiance of the notice exhibited at the residence in accordance with the provisions, pursuant to Section 3-7-13 of this Chapter.

(Ord. 09-041, 4-8-2009; Ord. No. 10-107, § 1, 8-17-2010; Ord. No. 10-143, § 1, 11-16-2010)

# 3-7-16: - EXEMPTIONS:

- 1. All nonprofit peddlers/solicitors and any group deemed appropriate by the City Clerk are exempt from the provisions of this Chapter.
- 2. Nonprofit peddlers and solicitors may voluntarily request a City of Naperville issued reflective safety vest from the City Clerk's office to wear while peddling or soliciting.
  - 2.1. A reflective safety vest refundable cash deposit per nonprofit peddler and solicitor is required for each reflective safety vest issued by the City Clerk's Office. Each reflective safety vest must be returned to the City Clerk's Office within thirty (30) days from issuance of the reflective safety vest. The cash deposit will be refunded to the nonprofit peddler or solicitor upon return of the reflective safety vest to the City Clerk's Office. The cash deposit is automatically forfeited to the City of Naperville for any reflective safety vest not returned to the City Clerk's Office within thirty (30) days from issuance.

(Ord. 09-041, 4-8-2009; Ord. No. 10-107, § 1, 8-17-2010; Ord. No. 10-143, § 1, 11-16-2010)

# 3-7-17: - APPLICATION FOR LICENSE:

- 1. Application for a license shall be made upon a form provided by and filed with the City Clerk. The applicant shall state, under oath, and in full the information requested on the application:
  - 1.1. Name and address of present place of residence of applicant, home, cell and work phone numbers, date of birth and driver's license number (suspended/revoked drivers' licenses will only affect food vendors).
  - 1.2. Physical description of the applicant.
  - 1.3. Address of residence of applicant during the past three (3) years if other than present address.
  - 1.4. Name and address of the person, firm or corporation or association whom the applicant is employed by or represents; and the length of time of such employment or representation.

- 1.5. Vehicle information of applicant.
- 1.6. Health Department permit numbers from both DuPage and Will Counties (for food vendors only).
- 1.7. Whether applicant is peddling/soliciting for a profitable or charitable or organization.
- 1.8. Description sufficient for identification of the subject matter which the peddler/solicitor will engage in.
- 1.9. Requested period of time for which the license is applied for.
- 1.10. The date, or approximate date, of the latest previous application for license under this Chapter, if any.
- 1.11. Whether a license issued to the applicant under this Chapter has ever been revoked or denied.
- 1.12. Whether the applicant has ever been convicted of a violation of any of the provisions of this Chapter or the ordinance of any other Illinois municipality regulating peddling/soliciting.
- 1.13. Whether the applicant has ever been convicted of the commission of a felony under the laws of the State of Illinois or any other state or federal law of the United States.
- 1.14. Whether the applicant is a registered sex offender under the laws of the State of Illinois or any other state or federal law of the United States.
- 1.15. Such additional information as the City Clerk may deem necessary to process the application.
- 2. The City Clerk may require applicants to submit to a background check by the Naperville Police Department.
- 3. The City Clerk shall keep on file a record of applications received.

(Ord. 09-041, 4-8-2009; Ord. No. 10-143, § 1, 11-16-2010)