# INTERGOVERNMENTAL AGREEMENT BETWEEN THE CITY OF NAPERVILLE AND THE COUNTY OF DUPAGE TO PROVIDE FUNDING FOR THE CONTINUED OPERATION OF A HOUSEHOLD HAZARDOUS WASTE COLLECTION FACILITY

THIS AGREEMENT is entered into this	day of	2019 ("Effective
Date"), between the City of Naperville, a mur	nicipal corporation and h	ome rule unit of local
government under the laws and Constitution of th	e State of Illinois with off	ices at 400 South Eagle
Naperville, Illinois 60540, and the County of Dul	Page, a body corporate and	d politic, with offices at
421 N. County Farm Road Wheaton, Illinois 6018	37.	

#### **RECITALS**

WHEREAS, the Illinois General Assembly has granted the County of DuPage, Illinois ("COUNTY") authority to plan for the management of the COUNTY'S waste stream pursuant to the Solid Waste Planning and Recycling Act (415 'LCS 15/1, et seq.); and

WHEREAS, the County of DuPage in 1996 adopted the "DuPage County Solid Waste Plan" amended in 2001, which recommends that the toxicity of the residential waste stream be reduced through the diversion and appropriate management of household hazardous waste ("HHW"), which is the subject of this Intergovernmental Agreement; and

WHEREAS, the City of Naperville ("CITY") and the COUNTY are public agencies within the meaning of the Illinois "Intergovernmental Cooperation Act", as specified at 5 ILCS 220/1, *et seq.*, and are authorized by Article 7, Section 10 of the Constitution of the State of Illinois to cooperate for public purposes; and

WHEREAS, the purpose of the Intergovernmental Cooperation Act and Article 7 of the Constitution of the State of Illinois includes fostering cooperation among governmental bodies; and

WHEREAS, on June 22, 2018 the CITY and the Illinois Environmental Protection Agency (the "IEPA") entered into a five (5) year intergovernmental agreement (the "2018 IEPA AGREEMENT"), for the purpose of cooperative funding and operation of a facility on CITY-owned property (hereinafter referred to as FACILITY) to collect household hazardous waste from the members of the public, including DuPage County residents; and

WHEREAS, the 2018 IEPA AGREEMENT allows the FACILITY to accept HHW from residents, including but not limited to residents of DuPage County, and further provides that the IEPA assumes generator status and accepts liability for the HHW upon either the IEPA or the CONTRACTOR hired by the IEPA signing the completed Uniform Hazardous Waste Manifest for such waste.; and

WHEREAS, the current Intergovernmental Agreement Between the City of Naperville and the County of DuPage for the Operation of a Household Hazardous Waste Collection Facility expired on December 31, 2018; and

WHEREAS, the CITY and COUNTY have determined that it is in their best interests that the FACILITY provide HHW services, including but not limited to all DuPage County residents, and seek to enter into this Intergovernmental Agreement to accomplish this purpose; and

WHEREAS, because DuPage County will provide funding for operation of the FACILITY at a cost not to exceed \$100,000.00 (One-Hundred Thousand and no/ 100 Dollars) during the term of this Intergovernmental Agreement ("AGREEMENT"), it is in the parties' best interests to clarify their rights and responsibilities with respect to the FACILITY; and

WHEREAS, for the first time since the inception of the CITY'S HHW program, the IEPA has imposed a cap on the amount of funds it will provide for collection and disposal of household hazardous waste from the CITY'S HHW Facility ("IEPA CAP").

NOW THEREFORE, in consideration of the premises and mutual covenants contained herein, the parties agree that:

# 1.0 RECITALS INCORPORATED

- 1.1 The foregoing recitals are incorporated herein by reference as though fully set forth.
- 1.2 If there is a conflict between the terms and provisions of this AGREEMENT and the IEPA AGREEMENT, the terms and provisions of the IEPA AGREEMENT shall control.
- 1.3 The headings of the paragraphs and subparagraphs of this AGREEMENT are inserted for convenience or reference only and shall not be deemed to constitute part of the AGREEMENT or to affect the construction hereof.

#### 2.0 TERM OF THIS AGREEMENT

- 2.1 Subject to the provisions of Section 2.2 below, this AGREEMENT shall be in effect on January 1, 2019 and shall expire on December 31, 2019 unless terminated sooner in accordance with Section 12.0 of this AGREEMENT.
- 2.2 This AGREEMENT shall automatically renew on January 1, 2020 and for two (2) successive years thereafter, subject to and contingent upon the IEPA, CITY and COUNTY each appropriating adequate funding for their respective obligations for each of the following annual terms under this AGREEMENT and, or, the 2018 IEPA AGREEMENT. In the event of a non-appropriation by any of those parties before the beginning of the fiscal year covering a successive renewal year, this AGREEMENT shall terminate.

# 3.0 SITE LOCATION, DESIGN AND CONSTRUCTION

- 3.1 At its sole expense, the CITY will maintain a site for the FACILITY at 156 Fort Hill Drive Naperville, Illinois, 60540, property that is owned and maintained by the CITY.
- 3.2 The FACILITY boundaries are those defined by the permit issued by the IEPA and all subsequent permit modifications.
- 3.3 The CITY maintains a storage/containment building on the FACILITY site, meets all IEPA permit criteria set forth in 35 Ill. Adm. Code 807, 35 Ill. Adm. code 811, AGENCY Permit Log No. 2002-175 and all subsequent modifications to such permit.
- 3.4 The CITY shall provide prominent signage at the FACILITY indicating that the COUNTY is providing operational funding. Signage provided pursuant to this Section shall be subject to the COUNTY'S review and prior written approval.
- 3.5 If the IEPA AGREEMENT is terminated for any reason, this AGREEMENT shall immediately be null and void and have no further effect. Upon termination of this AGREEMENT, the CITY shall bill the COUNTY for that portion of the current quarter up to the date of termination on a per diem basis. Further, the COUNTY shall not be liable to make future quarterly payments hereunder unless the AGREEMENT is reinstated by mutual agreement of the CITY and the COUNTY.

# 4.0 HOURS OF OPERATION OF THE FACILITY

- 4.1 Except in cases of emergency, and except as otherwise provided in paragraph 19.1 below, the CITY shall provide two (2) HHW drop off days each week, those days being Saturday and Sunday from 9:00 A.M. to 2:00 P.M. The FACILITY shall be available on first come first served basis as determined by the capacity of the FACILITY.
- 4.2 The COUNTY shall work with the CITY in an effort to maximize the efficiency of the HHW FACILITY and to stay under the IEPA CAP.
- 4.3 Notwithstanding the provisions contained in Section 4.1 above, the FACILITY shall not operate on New Year's Eve, New Year's Day, Easter Sunday, July 4th, Christmas Eve and Christmas Day or any other holiday that would cause a rise in the normal per hour labor rate.
- 4.4 The CITY shall not charge residents of DuPage County any fee for utilizing the FACILITY.

#### 5.0 TRANSPORTATION AND DISPOSAL CONTRACTOR

- 5.1 Pursuant to the 2018 IEPA AGREEMENT, the IEPA, shall provide a hazardous waste collection firm (herein the CONTRACTOR) to safely collect, transport, and dispose of the HHW collected at the FACILITY as set forth in the IEPA AGREEMENT.
- 5.2 In accordance with the IEPA AGREEMENT, the IEPA shall pay all fees incurred by the CONTRACTOR in collecting, safely transporting and properly disposing of the HHW collected from the FACILITY. Notwithstanding the foregoing, this Agreement is subject to the IEPA CAP described herein.
- 5.3 The COUNTY shall not be responsible for the transport and/or disposal of the HHW collected at the FACILITY.

#### 6.0 ACCEPTABLE WASTES

- 6.1 The FACILITY shall accept HHW as defined in the 2018 IEPA AGREEMENT (per Section 6 of the 2018 IEPA AGREEMENT), or as amended by the IEPA'S agreement with its CONTRACTOR, and may typically include such items as aerosol containers, corrosives, oxidizers, solvents, oil-based paints, inorganic poisonous solids, organic poisons and pesticides F027-iike pesticides, household batteries, and fluorescent tubes.
- 6.2 It shall be the FACILITY's policy not to accept ammunition, explosives, radioactive materials, non-special, non-contaminated wastes, including trash and non-hazardous debris, potentially infectious medical waste, sharps and/or needles, radioactive or controlled medicines, and any wastes generated by businesses, institutions, industries or agricultural, commercial or governmental facilities unless agreed to in writing by the CITY and the IEPA. Copies of such agreements shall be submitted to the COUNTY immediately, and no COUNTY funds can be used for such activities until approved by the COUNTY by amendment to this AGREEMENT.

#### 7.0 PERSONNEL TRAINING

7.1 FACILITY personnel shall be CITY employees for all purposes and shall be trained in accordance with the provisions of the 2018 IEPA AGREEMENT as modified from time to time.

#### 8.0 COUNTY FUNDING OF CITY EXPENSES

8.1 Unless this AGREEMENT is terminated as provided herein, the COUNTY shall pay the CITY \$100,000.00 each year this AGREEMENT is in effect for FACILITY operational expenses related to HHW FACILITY services.

- 8.2 If the CITY receives funds from other sources for FACILITY operational expenses, the CITY shall apply such donations to FACILITY reportable operational expenses. The CITY shall provide adequate documentation to the COUNTY that it has complied with this Section upon the request of the COUNTY.
- 8.3 The CITY shall submit documentation of reportable operational expenses. Documentation provided by the CITY shall itemize expenditures by type (i.e. personnel, training, supplies and other expenses directly related to FACILITY operation) and shall be sufficiently detailed to allow the COUNTY to determine eligibility for release of payment.
- 8.4 Reportable operational expenses shall include, but not be limited to, purchase of equipment/supplies necessary to operate the FACILITY, such as personal protective equipment, latex gloves, absorbent pads, labor costs, utilities, and other expenses directly related to the FACILITY'S operation.
- 8.5 The CITY shall submit reports that include the reportable operational expenses, volume of waste received and tallies of participation no less than quarterly. Upon receipt of an invoice and the abovementioned reports, the COUNTY shall make four (4) quarterly payments of twenty-five thousand dollars (\$25,000) to the CITY for services provided, including for services provided during the preceding quarter. All invoices must be received no later than December 31st of each year this AGREEMENT is in effect.

## 9.0 STATISTICAL REPORTING

9.1 The CITY shall provide to the COUNTY statistics including but not limited to the number of service days, number of cars per operational day, the amount of household hazardous waste collected and a breakdown of resident participation by COUNTY and City of Naperville.

## 10.0 PARTIES' LIABILITY

- 10.1 The CITY shall be solely liable for any and all damages or cleanup costs resulting from spills or release of wastes, fires, or explosions which result from any activity caused by, or arising out of, or occurring in connection with the CITY'S employees' unloading, bulking, lab packing, and placement of HHW in the storage building.
- 10.2 The CITY shall defend the COUNTY or any of its officers, board members, employees, agents, or assigns against any claims arising from or related to the operation of the FACILITY.

Additionally, the CITY shall indemnify, hold harmless, and defend the COUNTY or any of its officers, board members, employees, agents or assigns from and against all liability, and including but not limited to, claims, demands, and causes of action arising out of or related to any loss, damage, injury, death, or loss or damage to property resulting from the CITY'S performance of this AGREEMENT to the fullest extent the CITY is so authorized under the law.

The CITY shall provide legal counsel pursuant to the indemnity, hold harmless and defense provisions of this Contract. Pursuant to Illinois law, 55 ILCS 5/3-9005, any attorney representing the COUNTY under this Agreement is to be appointed a Special Assistant State's Attorney, as provided in 55 ILCS 5/3-9008, and said counsel shall be approved by the State's Attorney's Office. Nothing contained herein shall be construed as prohibiting the COUNTY, its officials, directors, officers, agents and employees, from defending through the selection and use of their own agents, attorneys and experts, any claims, suits, demands, proceedings and actions brought against them. The COUNTY's participation in its defense shall not remove CITY's duty to indemnify, defend, and hold the COUNTY harmless, as set forth above.

- 10.3 The COUNTY shall not be liable for any damages, regardless of cause, to the storage building.
- 10.4 Except for any negligent or willful act on the part of CITY employees, the AGENCY and/or its CONTRACTOR shall be solely liable for the HHW at the FACILITY from the time the HHW is correctly and properly placed in the storage building in accordance with the AGENCY and CONTRACTOR specifications.
- 10.5 The IEPA shall become and remain the generator of record and take title to all HHW, including F027 designated wastes, collected at the FACILITY, from the time either the IEPA or its CONTRACTOR sign the completed Uniform Hazardous Waste Manifest for such waste. The COUNTY shall not assume generator status as to any of the HHW.

# 11.0 PUBLIC INFORMATION PROGRAM

11.1 The CITY and the COUNTY will coordinate simultaneous advertising regarding the availability of the FACILITY for residents of DuPage County.

#### 12.0 TERMINATION

12.1 This Agreement may be terminated at any time, for any reason, by either party, by the delivery to the other party of thirty (30) days written notice. Upon termination of this Agreement, the COUNTY shall be entitled to a pro-rated refund of its annual fee for the remainder of the year the FACILITY would not be available to the COUNTY, less any costs associated with the termination of this Agreement as deemed necessary by the CITY.

#### 13.0 MISCELLANEOUS

13.1 The parties agree that the waiver of, or failure to enforce, any breach of this AGREEMENT by the remaining party shall not be construed, or otherwise operate, as a waiver of any future breach of this AGREEMENT. Further the failure to enforce any particular breach shall not bar or prevent the remaining party from enforcing this AGREEMENT with respect to a different breach.

#### 14.0 ENTIRE AGREEMENT

14.1 This AGREEMENT represents the entire AGREEMENT between the parties with respect to the operation of the FACILITY and supersedes all previous communications or understandings whether oral or written.

#### 15.0 NOTICES

- 15.1 All notices required to be given under the terms of this AGREEMENT shall be in writing and either (a) served personally during regular business hours; (b) served by facsimile transmission during regular business hours; or (c) served by certified or registered mail, return receipt requested, properly addressed with postage prepaid. Notices served personally or by facsimile transmission shall be effective upon receipt, and notices served by mail shall be effective upon receipt as verified by the United States Postal Service. Each party may designate a new location for service of notices by serving notice thereof in accordance with the requirements of this Paragraph, and without compliance with the amendment procedures set forth in Paragraph 16.1 below.
- 15.2 Any notice required hereunder shall be deemed properly given to the party to be notified at the time it is personally delivered or mailed by certified mail, return receipt requested, to the party's address. The address of each party is as specified below; either party may change its address for receiving notices by giving notice thereof in compliance with the terms of this subsection.

#### FOR THE CITY

City Manager City of Naperville 400 South Eagle Street Naperville, IL 60540 Facsimile: (630) 420-6083

# **FOR THE COUNTY**

DuPage County Director of Public Works & Operations 421 N. County Farm Road Wheaton, IL 60187

Facsimile: (630) 407-6702

#### 16.0 AMENDMENT OR MODIFICATION

16.1 Except as otherwise provided herein, no modification or amendment to this AGREEMENT shall be effective until approved by the parties in writing.

#### 17.0 NON-ASSIGNMENT

- 17.1 Neither party shall assign this AGREEMENT without the written consent of the other party, which consent shall not be unreasonably withheld.
- 17.2 The venue for resolving any disputes concerning the parties' respective performance, or failure to perform, under this AGREEMENT, shall be the 18<sup>th</sup> Judicial Circuit Court for DuPage County.

#### 18.0 GOVERNING LAW

18.1 The laws of the State of Illinois as to both interpretation and performance shall govern this Agreement.

#### 19.0 CAP PROVISION

- Notwithstanding any other provision herein, if the CITY determines that measures 19.1 need to be taken to avoid exceeding the IEPA CAP, the CITY shall contact the COUNTY to discuss options to prevent exceeding the IEPA CAP and shall use good faith efforts to maintain the services described herein. However, if the CITY determines that appointment-based drop-offs at the FACILITY, and/or reduction or elimination of services and/or hours of operation at the FACILITY are necessary in order to avoid exceeding the IEPA CAP, the City shall give not less than fourteen (14) days' notice to the COUNTY of such action(s). In the event the CITY receives notice from the IEPA regarding any change to the amount or availability of funds the IEPA will provide for the collection and disposal of household hazardous waste at the CITY'S HHW Facility, the CITY shall forward such notice to the COUNTY within one-business day. If the CITY determines that termination of all services at the FACILITY is necessary in order to avoid exceeding the IEPA CAP, the City shall give not less than fourteen (14) days' notice to the COUNTY of such action. The CITY's final bill to the COUNTY shall be apportioned on per diem basis through the date of termination. Further, the COUNTY shall not be liable to make future quarterly payments hereunder unless the AGREEMENT is reinstated by mutual agreement of the CITY and the COUNTY.
- 19.1.1 Notwithstanding any other provision herein, if the IEPA suspends or terminates the IEPA AGREEMENT with the CITY under a provision in said IEPA AGREEMENT which provides that IEPA notice of suspension or termination is effective upon the City's receipt thereof, the CITY shall have the right to immediately close the FACILITY. If such closure occurs, the CITY shall notify the COUNTY within not

less than twenty-four (24) hours thereof. The CITY's final bill to the COUNTY shall be apportioned on per diem basis through the date of termination or suspension. Further, the COUNTY shall not be liable to make future quarterly payments hereunder unless the AGREEMENT is reinstated by mutual agreement of the CITY and the COUNTY.

# 20.0 EFFECTIVE DATE.

20.1 The Effective Date of this AGREEMENT shall be January 1, 2019.

THE PARTIES TO THIS AGREEMENT by their signatures acknowledge they have read and understand this AGREEMENT and intend to be bound by its terms.

CITY OF NAPERVILLE	COUNTY OF DUPAGE	
By:	By:	
Steve Chirico	Daniel J. Cronin	
Mayor	DuPage County Chairman	
ATTEST:	ATTEST:	
By:	By:	
Pam Gallahue, Ph.D.	Jean Kaczmarek	
City Clerk	County Clerk	
Date:	Date:	